IN THE UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF TENNESSEE AT NASHVILLE

JOHN B., CARRIE G., JOSHUA M., MEAGAN A.) and ERICA A., by their next friend, L.A.; DUSTIN P. by his next friend, Linda C. Semi Annual Progress Rommt BAYLIS. by her next friend, C.W.; JAMES D. by his next friend, Susan H.; ELSIE H. by her next friend, Stacy Miller; JULIAN C. by his next friend, Shawn C.; TROY D. by his next friend, T.W.; RAY M. by his next friend, P.D.; ROSCOE W. by his next friend, K.B.; JACOB R. by his next friend, Kim R.; JUSTIN S. by his next friend, Diane P.; ESTEL W. by his next friend, E.D.; individually and on behalf of all others similarly situated, Plaintiffs, NO. 3-98-0168 ν. Judge Nixon NANCY MENKE, Commissioner, Tennessee Department of Health; THERESA CLARKE, Assistant Commissioner, Bureau of TennCare; and GEORGE HATTAWAY, Commissioner, Tennessee Department of Children's Services, Defendants.

JULY 1998 SEMI-ANNUAL PROGRESS REPORT

Pursuant to ¶ 104 of the Consent Decree entered on March 11, 1998, the state defendants agreed to file a semi-annual report with this Court and plaintiffs' counsel regarding their compliance with the terms of this order. Such reports are to be filed on July 31st and January 31st of each year. Said reports "shall contain information, validated by the applicable audit and

testing procedures outlined herein, which accurately and fully reflect the status of the state's compliance with each of the applicable requirements of this order. .."

Attached to this notice is a copy of the Semi-Annual Progress Report for the period ending July 31, 1998. This report contains five components:

- 1. Overview of Activities during report period
- 2. Attachment A: Planning documents
 - Implementation Schedule for EPSDT Consent Decree
 - Major Points, EPSDT Consent Decree
 - Deadlines Referenced in the EPSDT Consent Decree
- 3. Attachment B: Progress Report

This document, in chart form, provides the ¶ number, topic, deadline and summary of progress regarding the particular elements. Abbreviations are defined at the bottom of each page. Attachment B also contains the Dental Baseline Screening Percentage Methodology with excerpts from the HCFA 416 Report and the Overall Baseline Screening Percentage Methodology with excerpts from the HCFA 416 Report.

- 4. Attachment C: EPSDT Screening Committee [¶ 44(a)]
- 5. Attachment D: Description of Reporting Process

Pursuant to ¶ 104, this semi-annual report is being provided to plaintiffs' local counsel.

Respectfully submitted,

JOHN KNOX WALKUP
Attorney General & Reporter

JENNAFER HELZON HANN

Deputy Attorney General 425 Fifth Avenue North

2nd Floor, Cordell Hull Bldg.

Nashville, TN 37243

CERTIFICATE OF SERVICE

I hereby certify that a true and exact copy of the foregoing July 1998 Semi Annual Progress Report has been forwarded by first-class mail, postage prepaid, to Gordon Bonnyman and Michele Johnson, Tennessee Justice Center, Inc., 211 Union Street, 916 Stahlman Building, Nashville, TN 37201, on this 30th day of July, 1998.

JENNIFER HELTON HANN

Deputy Attorney General

Semiannual Progress Report

EPSDT Consent Decree

July 31, 1998

Overview

During the four months since the EPSDT Consent Decree was entered on March 11, 1998, the State of Tennessee has mobilized considerable resources and effort to begin work on the activities outlined in the Decree. An Implementation Plan has been prepared, together with a summary of the Consent Decree and a list of deadlines. (See Attachment A for these documents.) Materials about EPSDT have been distributed to hundreds of persons throughout the State, and there have been numerous meetings to discuss activities identified in the Decree. Extensive education and training activities have been conducted with State staff and with others having an interest in child health services.

While not required under the terms of the EPSDT Consent Decree, the State has taken other steps in recent months to insure the availability of appropriate services for children:

- In January of this year, the State began work with the William M. Mercer Company on a \$1.5 million contract to provide consultation on the mental health and substance abuse services provided under the TennCare program, including those provided to children. A major redesign of these services is underway.
- In March of this year, the Governor announced a commitment of \$5.8 million over a five year period to provide state matching funds for a potential grant through the federal Substance Abuse and Mental Health Services Administration (SAMHSA) to improve case management services to children. He also authorized a distribution of \$7.75 million to the Community Mental Health Agencies, with \$3.75 million of this being directed toward provision of mental health case management services for children.
- In April of this year, the State released the results of an EPSDT study conducted by the Division of Health Care Evaluation of the Metropolitan-Nashville Davidson County Health Department in collaboration with the Bureau of TennCare. Key findings of the study included the following:
 - 97% of the children eligible for EPSDT services had visited a doctor in the
 past year. Sixty-nine percent had received a physical or checkup in the past
 year. Of those who had not had a checkup in the last year, most had had one
 in the past two years.
 - 84% of children under age five had a checkup in the last year. Special needs
 children were more likely than others to have had a checkup in the past year.
 - 94% of children in an age group where one would expect all children to have received an immunization in the last year had gotten one.
 - Only 4% reported an untreated health problem, primarily children whose parents were not familiar with the benefits they were entitled to receive.

 Less than 60% knew that physicals, dental visits, and speciality care were covered services, although 80% reported receiving an explanation of benefits and 71% said they received a newsletter from TennCare.

A summary of the progress to date on the activities identified in the EPSDT Consent Decree is presented below and in the chart provided in Attachment B.

Determination of Baseline Screening Percentages

In accordance with the procedures set out in Paragraphs 45 and 46, baseline screening percentages for use in monitoring progress under the Decree have been calculated. They are as follows:

Overall screening compliance:

21.9%

Dental screening compliance:

28.2%

The long-range goals established in the Consent Decree are 80% overall screening compliance by September 30, 2001, and 80% dental screening compliance by September 30, 2003.

In accordance with Paragraph 48, since the baseline overall screening compliance percentage is less than 25%, the short-term goal for Federal Fiscal Year 1999 is a 30% increase. Again in accordance with Paragraph 48, since the baseline dental screening compliance percentage is more than 20%, the short-term goal for Federal Fiscal Year 1999 is 10%.

Expert Consultation

The EPSDT Consent Decree calls for several special studies to be conducted and also calls for the establishment of a special committee to advise on screening guidelines. Activities initiated to date include the following:

• Establishment of an EPSDT Screening Guidelines Committee (Paragraph 44).

The Bureau of TennCare has established an EPSDT Screening Guidelines
Committee. The committee is composed of five pediatricians; two family
practitioners; three psychiatrists; one pediatric ophthalmologist; one neonatologist;
one clinical and developmental psychologist; one physician specializing in preventive
medicine; one physician specializing in ear, nose, and throat problems; and one nurse
practitioner. Of 16 providers mentioned above, four are medical directors of either
MCOs or BHOs and one is the Acting Director of TennCare, who is also the Medical
Director of TennCare. One of the members, Dr. Joseph McLaughlin, has been
retained by TennCare to serve as facilitator. The other 10 members were nominated
for the committee by their respective professional organizations—the Tennessee
Academy of Family Physicians, the Tennessee Pediatric Society, the Tennessee

Medical Association, and the Tennessee Nurses Association, or were recommended by the plaintiffs. (See Attachment C contains for a list of committee members.) Two meetings of this committee have been held to date. Contract amount (Dr. McLaughlin): \$20,000.

- Monitoring of a sample of Department of Children's Services (DCS) children to
 determine the adequacy of services they received prior to entering State custody
 (Paragraph 73).
 A contract has been signed between DCS and Dr. Craig Ann Heflinger of the
 Vanderbilt Institute for Public Policy Studies for completion of this activity. Contract
 amount: \$52,497.
- Creation of an expert review process (Paragraphs 89-93).

 A contract has been signed between DCS and Paul DeMuro of Montclair, New Jersey, for the development of recommendations regarding the design, coordination, and delivery of medical services to children in DCS custody or at risk of coming into DCS custody. Contract amount: \$97,931.25.
- Conduct of services testing on a sample of plaintiff class members to determine whether they have received necessary diagnoses and treatment (Paragraph 99).

 Two contracts have been developed by TennCare for accomplishment of this activity. The first is with East Tennessee State University to conduct overall services testing, with an emphasis on children with special health care needs. Proposed contract amount: \$454,650 (includes in-kind contributions from ETSU). The second contract is with the University of Tennessee at Memphis to conduct a cohort study over a three-year period of time on a sample of 400 children who have been labeled "Seriously Emotionally Disturbed," as well as 400 Severely and/or Persistently Mentally Ill adults. Contract amount for three years: \$1,301,618 (includes in-kind contributions from UT-M).

Review of Provider Agreements

In accordance with Paragraph 102, the Tennessee Department of Commerce and Insurance has completed a review of provider agreements used by the MCOs, BHOs, and DCS. The findings of this review have been turned over to TennCare. The Contract Development and Compliance Unit at TennCare is in the process of examining these findings and will make recommendations for corrective action where necessary, in accordance with Paragraph 103.

Review of Appeals

The Tennessee Department of Health Appeals Unit has completed a review of TennCare appeals relative to EPSDT services, in accordance with Paragraph 101 of the EPSDT Consent Decree. There are roughly 500,000 children enrolled in TennCare. During the

period between January 1, 1998, and June 30, 1998, 572 appeals were filed. Appeals of inpatient psychiatric services were the largest category of appeals (137), followed by appeals of physical therapy services (96), pharmacy services (55), and psychiatric residential treatment services (41). On an ongoing basis, the Appeals Unit makes recommendations to the Bureau of TennCare for assessment of liquidated damages when there is documentation that an MCO has failed to deliver a service to a child within 30 days of being given a directive by the State to do so.

Education and Training

In accordance with Paragraphs 113 and 114 of the Consent Decree, the following notifications have been distributed:

- Notice for MCO member newsletters

 This notice was sent to all MCOs for inclusion in their next member newsletter.
- Brief description of the EPSDT Consent Decree
 A brief description of the EPSDT Consent Decree has been prepared and is being sent out upon request by the TennCare Information Line. This description has also been sent to the MCOs for use in answering questions from their members, to over 200 advocacy groups representing persons with disabilities, and to providers in the State's immunization program.

These notices were developed by TennCare in consultation with representatives for the plaintiffs.

A number of training events have been held to acquaint service providers, State staff members, and others with the provisions of the Consent Decree. These events include training of the Appeals Coordinators of the MCOs, training of staff from the Regional Mental Health Institutes, and training of the Statewide Mental Health Planning Council. The Department of Children's Services is in the midst of a statewide training of staff in all 12 regions, which it expects to complete by the end of August. Other training sessions have been held for the Tennessee Association of Child Care and the Tennessee Association of Mental Health Organizations.

Enhanced Monitoring Activities

TennCare has expanded the activities of the External Quality Review Organization (EQRO) in monitoring the MCOs and BHOs. Specific new activities include the following:

- Review of practices and procedures for making referrals to specialists (Paragraph 53)
- More in-depth review of denials of service (Paragraph 54)

In accordance with Paragraph 43, the Quality Improvement Unit at TennCare has assessed the adequacy of the MCOs' pediatric provider networks and has identified deficiencies in one county for one MCO and in two counties for another MCO. Letters requesting plans of correction from these MCOs are being prepared.

In accordance with Paragraph 70, the Quality Improvement Unit has performed clinical record reviews at all Community Mental Health Agencies to determine the extent of the delivery of case management services to a sample of Priority Participants. In addition, TennCare is working with a task force that includes consumers and family members to revise the case management standards for both children and adults.

In accordance with Paragraph 71iii, a project to provide enhanced monitoring of discharges from psychiatric facilities was implemented by TennCare in February 1998.

Contract Amendments

In accordance with Paragraph 61i, the MCO contracts have been amended to include the requirement that providers be informed about EPSDT. In accordance with Paragraph 62, the MCO contracts have been amended to include a requirement that the MCOs distribute up-to-date lists of specialists to their primary care providers and update these lists on a regular basis. In accordance with Paragraphs 75 and 76, the MCO contracts have been amended to include a provision stating that transportation for children must include transportation for an accompanying adult and to prohibit blanket restrictions based on age or lack of parental accompaniment. A contract amendment has also been added to provide liquidated damages for Behavioral Health Organizations (BHOs) where a child has had to enter State custody because of the failure of the BHO to provide medically necessary services.

Other Administrative Activities

In accordance with Paragraph 47, the Bureau of TennCare has sent letters to the MCOs providing a list of screening procedure and/or diagnosis codes.

In accordance with Paragraph 56, the Department of Children's Services has incorporated the TennCare definition of "medical necessity" in its Provider Services Manual, which is an attachment to its provider contracts.

In accordance with Paragraph 72, TennCare developed a rule lifting dollar limits on mental health and substance abuse services to children under 21. This rule has been presented at hearing and is now awaiting the signature of the Secretary of State in order to be final.

In accordance with Paragraph 83, a Commissioner's Task Force has been appointed. One meeting of the staff committee to this Task Force has been held to date.

In accordance with Paragraph 88, the services testing process used by the Tennessee Commission on Children and Youth has been amended to include an audit of EPSDT compliance with regard to the children sampled.

In accordance with Paragraph 96, a reporting process has been developed by the Bureau of TennCare. (See Attachment D.)

In accordance with Paragraph 107, plaintiffs' attorneys fees have been submitted and are being reviewed by the Attorney General's office.

Attachment A

Planning Documents

- 1. Implementation Schedule for EPSDT Consent Decree
- 2. Major Points, EPSDT Consent Decree
- 3. Deadlines Referenced in the EPSDT Consent Decree

1. Implementation Schedule for EPSDT Consent Decree *

								Screening				Outreach and	Area
Insure that each periodic screen accurately identifies children who should be referred for	numbers, to properly screen children in conformity with all federal laws and regulations. [43]	Insure that the MCO networks are adequate in terms of qualifications and training, as well as	necessary to determine the existence of suspected physical or mental illnesses or conditions. [42]	interperiodic screening, vision, hearing, dental and diagnostic services which are medically	describe, allocate responsibility for, and require compliance with each specific requirement of federal law governing the provision of	Assure that TennCare rules and guidelines clearly	compliance with each specific screening	Assure that TennCare rules and guidelines clearly	age of 21 with information and materials conforming to the requirements of the order. [40]	Achieve and maintain EPSDT outreach efforts designed to reach all TennCare children under the	clearly describe, allocate responsibility for, and require compliance with each specific outreach and informing requirement under federal law. [39]	Adopt any policies and procedures necessary to make certain that TennCare rules and guidelines	Activity
TennCare Medical Director		TennCare QI Unit				TennCare Policy Unit		TennCare Policy Unit		TennCare QI Unit/EQRO	compliance)	TennCare Policy Unit (EQRO to monitor	Unit Responsible
Complete screening guidelines for children with possible vision or						-				(by November 12, 1998)		(by September 12, 1998)	Timeframe for Completion

													Area
01. 49	Provide data on the screening percentages for FFY	Provide data on the screening percentages for FFY 00. [49]	Provide data on the screening percentages for FFY 99. [48]	included documentation of that component and request corrective action plans from the MCOs where deficiencies have been identified. [47]	Following the annual medical review, for each of the required seven screening components, report the percentage of screening encounters which	screens and provide education to the MCOs concerning the screening requirements. [47]	Require the MCOs to use specific procedure and/or diagnosis codes when reporting EPSDT	screening components are being documented in children's medical records. [46]	Conduct an annual statistically valid medical review to determine whether all of the required	Determine a baseline screening percentage of screening compliance. [45-46]	impairments. [44]	further assessment of behavioral/developmental problems and/or possible hearing or vision	Activity
Allalyst	TennCare Data	l ennCare Data Analyst	TennCare Data Analyst		TennCare QI Unit	Unit	TennCare QI Unit/TennCare		TennCare QI Unit	TennCare Data Analyst			Unit Responsible
	April 30, 2002	April 30, 2001	April 30, 2000		Following annual medical record review				Annually	Within 120 days (by July 12, 1998)	• Complete screening guidelines for children with possible behavioral or developmental impairments within 18 months (by September 12, 1999)	months (by September 12, 1998)	Timeframe for Completion

hw hily 12 1998)	UNIVEQRO	contractors' utilization review and prior	
₩ inin \U davs	TennCare QI	Establish standards and procedures for monitoring	
117.1.2. 120. 42.2.		go without needed care. [57]	
		receipt of services nor can they cause recipients to	
		cannot unreasonably delay the initial or continued	
	Unit/EQRO	FPSDT services are imposed. Utilization controls	
	TennCare Q1	Ensure that no absolute limits or monetary caps on	
	2	decisions. [55-56]	
		TennCare MCO contracts when making these	
		the definition of "medical necessity" in the	
-		Ensure that the MCOs, BHOs, and DCS use only	
		areas that are inconsistent with federal law.	,
-	UNIVEQNO	making medical necessity decisions and identity	
	TennCare Q1	Review MCO and BHO practices with respect to	
	denials		
	Unit to review	are delivered as incuranty incommy. It is a first	
	Unit/EORO/Appeals	Ensure that services required under the 501	Treatment
	TennCare QI	Screening to morner to and and FPSDT law	
		screening to another [53]	
-		can be appropriately referred from one level of	
		and procedures as necessary to ensure that children	
		DCS and require modifications of those practices	
(by July 12, 1770)	Unit/EQRO	practices and procedures of the MCOs, BHOs, and	Dia Birdara
Willin 120 cays	TennCare Q1	Establish and maintain a process for reviewing the	Disonneis
Wish: 120 days	Analyst	03. [50]	
April 50, 2007	TennCare Data	Provide data on the screening percentages for FFY	
VUUC UC II	Analyst	02 [49]	
April 50, 2005	TennCare Data	Provide data on the screening percentages for FFY	11000
100 Oc 1: v	Unit Kesponsible	Activity	Area

								Area
Ensure that case management services are	Issue any necessary policy clarifications so that contractors understand their duty to provide EPSDT diagnosis and treatment services consistent with federal regulations and inform these contractors thereafter on a timely basis about federal requirements. [65]	Require the MCOs to provide each primary care provider participating in the EPSDT program with an <i>up-to-date list of specialists to whom referrals may be made</i> ; this list shall be supplemented quarterly to indicate additions or deletions. [62]	Demonstrate that the "reasonable promptness" and "geographic access" standards are met. [61iii]	EPSDT. [61i] Ensure that there is current compliance with the HCFA Access Standards. [61ii]	Include in the MCO and BHO contracts a requirement that provider agreements, after the next amendment process, inform providers about	Develop a provider handbook to specify the responsibilities of MCOs, BHOs, and DCS with respect to provision of medically necessary services for children in DCS custody. [60]	these areas are made only by qualified personnel with education, training, or experience in child and adolescent health. [58]	Activity
TennCare QI Unit	TennCare Policy Onit	TennCare QI Unit/TennCare Contract Development and Compliance Unit	TennCare QI Unit	TennCare QI Unit	TennCare Contract Development and Compliance Unit	DCS		Unit Responsible
	(by September 12, 1998)	Beginning no later than 180 days (September 12, 1998)	Beginning no later than 180 days (September 12, 1998)	Within 180 days (by September 12, 1998)	After the next amendment process	(by July 12, 1998)	With a 100 days	Timeframe for Completion

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												٠												-					Area	
provided to them by Tenneare contractors prior to	custody and assess the adequacy of services	Monitor a sample of children entering DCS	health services to children under 21. [72]	limits and absolute service limits on behavioral	withdraw State rules establishing lifetime dollar	Submit a notice of proposed rulemaking to	identified as SED. [71iv]	regardless of whether or not the child has been	health services for children are delivered	Ensure that all medically necessary behavioral	discharge plans. [71iii]	residential treatment as specified in appropriate	dependency inpatient facility services or	services following psychiatric or chemical	Provide for appropriate continuity of care and	range of treatment settings is provided. [71ii]	adolescent behavioral health services and in a	scope of geographically accessible child and	Ensure that a comprehensive and appropriate	services for children. [71i]	determination of appropriate behavioral health	involved, to the greatest extent possible, in the	Ensure that parents and family members are	child. [66-70]	DCS and focus on the needs of the individual	throughout the operations of the MCUs, BHUs and	and regulations and which are integrated	provided which are consistent with federal laws	Activity	
		DCS				TennCare Policy Unit	. 1			TennCare Q1 Unit					Tenncare Q1 Onit	To Ollinit	·		Tenncare Ci Ollic	Car Of Hist			Tellicale Of Our	Tan Cara Ol Hait					Unit Kesponsione	Unit Pasnansihle
	(b) July 12, 1990)	Willin 120 days	With: 120 Jan		(by April 12, 1990)	Within 30 days	The state of the s					(c) cmj anj	(hy July 12 1998)	to the discharge planning process	monitoring of contractors' adherence	Within 120 days enhance current	•											•	I tillic frame for conference	Timeframe for Completion

		-														Services	Programs and	Other	Services with	of EPSDT	Coordination								Area	
Develop a release form to provide to LEAs for	services enumerated above. [82]	contractors and with the other programs and	ensuring coordination of EPSDT services among	contractors which incorporate strategies for	Issue regulations and policy guidance to	services in an educational setting. [81]	identified as needing to receive medically related	MCOs and BHOs when children have been	Require use of a process to provide information to	the statewide list. [80]	treatment services with services or programs on	Coordinate EPSDT outreach, screening, and	EPSDT coordination is appropriate. [79]	services aailable through State agencies for which	Provide contractors with a statewide list of					health and education services and programs. [78]	Coordinate EPSDT services with other children's	TennCare transportation providers. [77]	by which MCOs and BHOs make referrals to	Develop and implement protocols and procedures	transportation [74-76]	responsibilities to provide non-emergency	Ensure that the MCOs and BHOs meet their	their entry into custody. [73]	Activity	
TennCare Policy Unit					TennCare Policy Unit				TennCare Policy Unit	5 1: 11 :		TennCare Policy Unit			TennCare Policy Unit	7 T					TennCare Policy Unit	n 1. 11.	Unit/EQRO	I enn Care QI	7 0 2	UNIVEQKO	I cnnCare QI		Unit Kesponsible	
				(by september 12, 1770)	Willin 180 days	W:4L:- 100 Jaco		(by september 12, 1999)	A:: Carrambar 12 1008)	Wishin 180 days	(by robemoer 12, 1770)	(h. November 12 1008)	Within 2An days	(by September 12, 1770)	An Cantambar 12 1008)	Wishin 180 days			•										I me frame for Completion	Time for Completion

Within 120 days (by July 12, 1998) Select a contractor within 45 days (by April 27, 1998) Execute a contract within 100 days (by June 22, 1998)	DCS DCS DCS	coordination processes, and develop interagency agreements and referral agreements to facilitate ongoing coordination of EPSDT services administered by the managed care contractors and DCS. [83] Ensure that the case planning and case review required under the relevant portions of the Adoption Assistance and Child Welfare Act for TennCare children in DCS custody who are subject to such Act shall identify and provide for the treatment of the behavioral and medical needs of these children in accordance with appropriate statutes. [84] Ensure that the service testing process currently performed by TCCY shall include on an ongoing basis an audit of EPSDT compliance with regard to the children sampled. [88] Create an expert review process which will provide for evaluation of the State's EPSDT compliance plan. [89-93]	Coordination and Delivery of Services for Children in DCS Custody
	Commissioner's Office	Create and maintain a Commissioner's Task	
		parents to consider. [82]	
I imegrame for Completion	Unii Kesponsible	Activity	Area

								
			Systems Monitoring		MCO, BHO, and DCS Compliance	Monitoring and Enforcement of		Area
Select an independent contractor to conduct services testing on a sample of plaintiff class members to determine whether they have received necessary diagnoses and medical/behavioral	Conduct ongoing <i>audits</i> for the purpose of authenticating encounter data. [98]	Compile data on all pertinent provider encounters which involve children and which are covered by the TennCare Program. [97]	Establish an ongoing process for monitoring and reporting compliance with the requirements of the order 1961	Achieve and maintain a tracking system as described above, except that DCS's system shall reflect all screens received by the child more than	screening, diagnosis, and treatment. The tracking system shall have the capacity of generating an immediate report on the child's EPSDT status, reflecting all encounters reported to the State more than 60 days prior to the date of the report. [94]	Require contractors to achieve and maintain the capability of <i>tracking each child</i> for the purposes of monitoring the child's receipt of the required		Activity
TennCare Bureau Office (will coordinate with DCS re: Section 73)	Information Systems Unit	TennCare Information Systems Unit	TennCare Bureau Office	DCS		TennCare Data Analyst		Unit Responsible
 Select contractor within 60 days (by May 12, 1998) Execute contract within 120 days (by July 12, 1998) 			Within 120 days (by July 12, 1998)	Within 150 days (by August 12, 1998)		Within 180 days (by September 12, 1998)	proposed agreed order with a specific remedial plan (by November 22, 1998)	Timeframe for Completion

× 5	2 7	Members p	Notice to Class N		a	P		~		A	Kecords			Reporting and Fi	8	pı	R	ne	00	W	fil	Cı	in	ne	lss	tre	Area	
which are the subject of this settlement and which	describing in general terms the EPSDT rights	parents/guardians, of the order by including in the	Notify the members of the plaintiff class, or their		and expenses to the State. [107]	Plaintiffs' counsel shall submit itemization of fees	implementation of this decree. [106]	Meet at least <i>auarterly</i> to monitor the progress of		Assure that plaintiffs' counsel have access to		the terms of the order. [104]	plaintiffs' counsel regarding their compliance with	File semiannual reports with the Court and	the EPSDT mandate. [102-103]	provisions which would encourage violations of	Review provider contracts to determine any	necessary. [101]	occurred and to levy financial penalties when	whether deficiencies or repeated violations have	filed under the TennCare Program to determine	Conduct the first of semiannual reviews of appeals	implementation of the EPSDT mandate. [100]	necessary to guide the MCOs, BHOs, and DCS in	Issue policy clarifications and interpretations as	treatment in conformity with this order. [99]	Activity	
		Unit	TennCare Operations	Counsel	Office of General	Department of Health	Office	TennCare Bureau	Counsel	Office of General	Donortment of Health	Counsel	Office of General	Department of Health			. ושכו				Unit	TennCare Appeals			TennCare Policy Unit		Unit Kesponsible	** ' D
					(by May 12, 1998)	Within 60 days	March of each year	June, September, December, and			Upon 30 days prior notice		January 31 of each year	July 31 of each year	1 1 3 18 f sigh war	(b) May 12, 1770)	WHIIII 00 days	Wishin 60 days			(by sury 12, 1770)	A:: 1.1: 120 days	Wishin 190 daws				I imejrame joi Compiciion	Timoframo for Completion

		decree, 11161	•
		compliance with the requirements contained in the	
		percentages and is in carrein, succession	
	Counsel	narcontages and is in current substantial	
	Office of General	the State has reached the target screening	•
	Department of Health	The Consent Decree shall expire upon proof that	Expiration
		TennCare eligibles' notice of eligibility. [113]	
	CIII	by attaching information in newly approved	
	lennCare Operations	Notify all future class members of EPSD1 services	
	H C Constinu	notice requirements described above. [114]	
		to their disabilities, are unable to benefit from the	
	Oill	notice of the settlement to class members who, due	
	TennCare Operations	Use reasonable alternative methods to afford	,
		more information. [113]	
		contact the Hot Line, the MCOs, or the BHOs for	
• 16		in general terms, shall be offered to those who	
		more detailed description of the settlement, written	
	-	refers the reader to the TennCare Hot Line. A	
Imeliane for compression	Unii Kesponsible	Activity	Area
Timeframe for Completion			

sb.epsdtimp.3/26/98

2. Major Points EPSDT Consent Decree State of Tennessee

"EPSDT" stands for Early and Periodic, Screening, Diagnosis, and Treatment. The purpose of the EPSDT program is to assure that TennCare-eligible children under the age of 21 receive regular screenings (check-ups) to identify potential health, developmental, and behavioral problems so that these problems can be treated before they become worse.

The State is already required by federal law to abide by all EPSDT laws and regulations. Attorneys for the Tennessee Justice Center and representatives of the State have developed jointly an EPSDT Consent Decree that outlines steps the State will take to assure compliance with EPSDT requirements. The Consent Decree was filed with the federal court on March 11, 1998.

The summary below includes the paragraph numbers (in bold) where information on the particular item can be found in the Consent Decree.

Major Goals Proposed in Consent Decree

- 100% screening of TennCare-eligible children in the custody of DCS within 18 months [52]
- 80% screening of other TennCare eligible children by September 2001 [50]
- 80% dental screening of TennCare-eligible children by September 2003 [50]

Key Actions Proposed in Consent Decree

Outreach and Informing

- Within 180 days of the order, the State shall adopt any policies and procedures necessary to make certain that TennCare rules and guidelines clearly describe, allocate responsibility for, and require compliance with each specific outreach and informing requirement under federal law. [39]
- Within 240 days of the order, the State or its contractors shall achieve and maintain EPSDT outreach efforts designed to reach all TennCare children under the age of 21 with information and materials conforming to the requirements of the order. [40]

Screening

- TennCare rules and guidelines shall clearly describe, allocate responsibility for, and require compliance with each specific screening requirement under federal law. [41]
- TennCare rules and guidelines shall clearly describe, allocate responsibility for, and require compliance with each specific requirement of federal law governing the provision of interperiodic screening, vision, hearing, dental and diagnostic services which are medically necessary to determine the existence of suspected physical or mental illnesses or conditions. [42]
- The State will insure that the MCO networks are adequate in terms of qualifications and training, as well as numbers, to properly screen children in conformity with all federal laws and regulations. [43]
- The State will take steps to ensure that each periodic screen accurately identifies children who should be referred for further assessment of behavioral/developmental problems and/or possible hearing or vision impairments. Development of guidelines for referral of children with possible hearing or vision impairments will be completed in six months. Development of guidelines for referral of children with possible behavioral or developmental impairments will be completed within 18 months. [44]
- Within 120 days of the order, a baseline percentage of screening compliance shall be determined. [45-46]
- TennCare will conduct an annual statistically valid medical review to determine whether all of the required screening components are being documented in children's medical records. These components are as follows:
 - Comprehensive health (physical and mental) and developmental history:
 - Comprehensive unclothed physical exam;
 - Appropriate immunizations according to age and health history;
 - Appropriate laboratory tests according to age and health history;
 - Health education;
 - Hearing screen; and
 - Vision screen. [46]
- TennCare shall require the MCOs to use specific procedure and/or diagnosis codes when reporting EPSDT screens and will provide education to the MCOs concerning the screening requirements. [47]
- Following the annual medical review, for each of the required seven screening components, TennCare will report the percentage of screening encounters which included documentation of that component and will request corrective action plans from the MCOs where deficiencies have been identified. [47]

• By April 30 of the following year, provide data on screening percentages for FFYs 99, 00, 01, 02, and 03. [48-50]]

Diagnosis

• Within 120 days of the order the State shall establish and maintain a process for reviewing the practices and procedures of the MCOs, BHOs, and DCS and shall require modifications of those practices and procedures as necessary to ensure that children can be appropriately referred from one level of screening to another. [53]

Treatment

- The State shall insure that services required under EPSDT law are delivered as medically necessary, including:
 - Inpatient hospital services;
 - Outpatient hospital services, rural health clinic services, and services offered by a federally qualified health center;
 - Other laboratory and x-ray services;
 - EPSDT services, and family planning services and supplies;
 - Physicians' services; medical and surgical services furnished by a dentist;
 - Medical care, or any other type of remedial care recognized under state law, furnished by licensed practitioners within the scope of their practice as defined by state law;
 - Home health care services;
 - Private duty nursing services;
 - Clinic services:
 - Dental services;
 - Physical therapy and related services;
 - Prescribed drugs, dentures, and prosthetic devices; eyeglasses;
 - Other diagnostic, screening, preventive, and rehabilitative services;
 - Services in an intermediate care facility for the mentally retarded;
 - Inpatient psychiatric services;
 - Services furnished by a nurse-midwife;
 - Hospice care;
 - Case management services and TB-related services;
 - Respiratory care services;
 - Services furnished by a certified pediatric nurse practitioner or certified family nurse practitioner;
 - Personal care services furnished to an individual who is not an inpatient or resident of a hospital, nursing facility, intermediate care facility for the mentally retarded, or institution for mental disease; and

- Any other medical care, and any other type of remedial care recognized under state law, specified by the United State: Department of Health and Human Services. [54, 59]
- The State shall review MCO and BHO practices with respect to making medical necessity decisions and will identify areas that are inconsistent with federal law. The State shall ensure that the MCOs, BHOs, and DCS use only the definition of "medical necessity" in the TennCare MCO contracts when making these decisions. [55-56]
- Neither the State nor its contractors shall impose absolute limits or monetary caps on EPSDT services. Utilization controls cannot unreasonably delay the initial or continued receipt of services, nor can they cause recipients to go without needed care.
 [57]
- Within 120 days of the order, the State shall establish standards and procedures for monitoring their contractors' utilization review and prior authorization activities to ensure that decisions in these areas are made only by qualified personnel with education, training, or experience in child and adolescent health. [58]
- Within 120 days of the order, the State shall develop a provider handbook to specify the responsibilities of MCOs, BHOs, and DCS with respect to provision of medically necessary services for children in DCS custody. [60]
- The State shall include in MCO and BHO contracts a requirement that provider agreements, after the next amendment process, inform providers about EPSDT. [61i]
- Within 180 days of the order, the State shall ensure that they or their contractors currently comply with the HCFA Access Standards. [61ii]
- Beginning no later than 180 days after the order, the MCOs and BHOs must demonstrate that they meet the "reasonable promptness" and "geographic access" standards. [61iii]
- Beginning no later than 180 days after the order, the MCOs will be required to provide each primary care provider participating in the EPSDT program with an upto-date list of specialists to whom referrals may be made; this list shall be supplemented quarterly to indicate additions or deletions. [62]
- Within 180 days of the order, the State shall issue any necessary policy clarifications so that contractors understand their duty to provide EPSDT diagnosis and treatment services consistent with federal regulations and shall inform these contractors thereafter on a timely basis about federal requirements. [65]
- The State and its contractors will provide case management services consistent with federal laws and regulations and will ensure that case management activities are

3. Deadlines Referenced in the EPSDT Consent Decree

By April 12, 1998:

Submit a notice of proposed rulemaking to withdraw State rules establishing lifetime dollar limits and absolute service limits on behavioral health services to children under 21. [Paragraph 72] (TennCare Policy Unit)

By April 27, 1998:

Select a contractor for the expert review process evaluating the State's EPSDT compliance plan. [Paragraphs 89-93] (DCS)

By May 12, 1998:

- Select independent contractor to conduct services testing on a sample of the class members. [Paragraph 99] (TennCare Bureau Office)
- Review provider contracts to determine any provisions which encourage violations of EPSDT mandate. [Paragraphs 102-103] (TDCI)
- Plaintiffs' counsel shall submit itemization of fees and expenses to the State. [Paragraph 107] (Department of Health Office of General Counsel]

By June 22, 1998:

• Execute a contract with the person(s) performing the expert review process evaluating the State's EPSDT compliance plan. [Paragraphs 89-93] (DCS)

By June 30, 1998:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By July 12, 1998:

- Determine a baseline screening percentage of screening compliance. [Paragraphs 45-46] (TennCare Data Analyst)
- Establish and maintain a process for reviewing the practices and procedures of the MCOs, BHOs, and DCS for referring children from one level of screening to another and require modifications as necessary. [Paragraph 53] (TennCare QI Unit/EQRO)
- Establish standards and procedures for monitoring contractors' utilization review and prior authorization activities to ensure that decisions in these areas are made only by qualified personnel with education, training, or experience in child and adolescent health. [Paragraph 58] (TennCare QI Unit/EQRO)
- Develop a provider handbook to specify the responsibilities of MCOs, BHOs, and DCS with respect to provision of medically necessary services for children in DCS custody. [Paragraph 60] (DCS)
- Enhance current monitoring of contractors' adherence to the discharge planning process. [Paragraph 71iii] (TennCare QI Unit)

• Monitor a sample of children entering DCS custrody and assess the adequacy of services provided to them by TennCare contractors prior to their entry into custody.

[Paragraph 73] (DCS)

• Ensure that the service testing process currently performed by TCCY shall include on an ongoing basis an audit of EPSDT compliance with regard to the children sampled.

[Paragraph 88] (DCS)

• Establish an ongoing process for monitoring and reporting compliance with the requirements of the order. [Paragraph 96] (TennCare Bureau Office)

- Execute contract with independent contractor to conduct services testing on a sample of the plaintiff class. [Paragraph 99] (TennCare Bureau Office)
- Conduct the first of semiannual reviews of appeals. [Paragraph 101] (TennCare Appeals Unit)

By July 31, 1998:

• File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By August 12, 1998:

• Achieve and maintain a DCS tracking system. [Paragraph 95] (DCS)

By September 12, 1998:

- Adopt any policies and procedures necessary to make certain that TennCare rules and guidelines clearly describe, allocate responsibility for, and require compliance with each specific outreach and informing requirement under federal law. [Paragraph 39] (TennCare Policy Unit, with EQRO to monitor compliance)
- Ensure that there is current compliance with HCFA Access Standards. [Paragraph 61ii] (TennCare QI Unit)
- Issue any necessary policy clarifications so that contractors understand their duty to provide EPSDT diagnosis and treatment services consistent with federal regulations and inform these contractors thereafter on a timely basis about federal requirements. [Paragraph 65] (TennCare Policy Unit)

• Provide contractors with a statewide list of services available through State agencies for which EPSDT coordination is appropriate. [Paragraph 79] (TennCare Policy Unit)

• Require use of a process to provide information to MCOs and BHOs when children have been identified as needing to receive medically related services in an educational setting. [Paragraph 81] (TennCare Policy Unit)

• Issue regulations and policy guidance to contractors which incorporate strategies for ensuring coordination of EPSDT services among contractors and with the other programs and services enumerated on the statewide list. [Paragraph 82] (TennCare Policy Unit)

• Require contractors to achieve and maintain the capability of tracking each child. [Paragraph 94] (TennCare Data Analyst)

• Complete screening guidelines for children with possible vision or hearing impairments. [Paragraph 44] (TennCare Medical Director)

Beginning no later than September 12, 1998:

- Demonstrate that the "reasonable promptness" and "geographic access" standards are met. [Paragraph 61iii] (TennCare QI Unit)
- Require the MCOs to provide each primary care provider participating in the EPSDT program with an up-to-date list of specialists to whom referrals may be made; this list shall be supplemented quarterly to indicate additions or deletions. [Paragraph 62] (TennCare QI Unit and TennCare Contract Development and Compliance Unit)

By September 22, 1998:

• Evaluators will report initial findings. [Paragraphs 89-93] (DCS)

By September 30, 1998:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By November 12, 1998:

- Achieve and maintain EPSDT outreach efforts designed to reach all TennCare children with information and materials conforming to the requirements of the order. [Paragraph 40] (TennCare QI Unit/EQRO)
- Coordinate EPSDT outreach, screening, and treatment services with services or programs on statewide list. [Paragraph 80] (TennCare Policy Unit)

By November 22, 1998:

• Submit to the Court a proposed agreed order with a specific remedial plan. [Paragraphs 89-93] (DCS)

By December 31, 1998:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By January 12, 1999:

• Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By January 31, 1999:

• File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By March 12, 1999:

• Conduct an annual statistically valid medical review to determine whether all of the required screening components are being documents in children's medical records. [Paragraph 47] (TennCare QI Unit)

By March 31, 1999:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By June 30, 1999:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By July 12, 1999:

• Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By July 31, 1999:

• File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By September 12, 1999:

- Complete screening guidelines for children with possible behavioral or developmental impairment. [Paragraph 44] (TennCare Medical Director)
- Report on the follow-up to the annual medical review. [Paragraph 47] (TennCare QI Unit)

By September 30, 1999:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By December 31, 1999:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By January 12, 2000:

• Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By January 31, 2000:

• File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By March 12, 2000:

• Conduct an annual statistically valid medical review to determine whether all of the required screening components are being documents in children's medical records.

[Paragraph 47] (TennCare QI Unit)

By March 31, 2000:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By April 30, 2000:

• Provide data on screening percentages for FFY 99. [Paragraph 48] (TennCare Data Analyst)

By June 30, 2000:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By July 12, 2000:

• Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By July 31, 2000:

 File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By September 12, 2000:

• Report on the follow-up to the annual medical review. [Paragraph 47] (TennCare OI Unit)

By September 30, 2000:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By December 31, 2000:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By January 12, 2001:

• Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By January 31, 2001:

• File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By March 12, 2001:

• Conduct an annual statistically valid medical review to determine whether all of the required screening components are being documents in children's medical records. [Paragraph 47] (TennCare QI Unit)

By March 31, 2001:

Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By April 30, 2001:

• Provide data on the screening percentages for FFY 00. [Paragraph 49] (TennCare Data Analyst)

By June 30, 2001:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By July 12, 2001:

• Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By July 31, 2001:

 File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By September 12, 2001:

• Report on the follow-up to the annual medical review. [Paragraph 47] (TennCare QI Unit)

By September 30, 2001:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By December 31, 2001:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By January 12, 2002:

Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By January 31, 2002:

File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By March 12, 2002:

• Conduct an annual statistically valid medical review to determine whether all of the required screening components are being documents in children's medical records. [Paragraph 47] (TennCare QI Unit) .

By March 31, 2002:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By April 30, 2002:

• Provide data on the screening percentages for FFY 0. [Paragraph 49] (TennCare Data Analyst)

By June 30, 2002:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By July 12, 2002:

• Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By July 31, 2002:

• File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By September 12, 2002:

• Report on the follow-up to the annual medical review. [Paragraph 47] (TennCare QI Unit)

By September 30, 2002:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By December 31, 2002:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By January 12, 2003:

• Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By January 31, 2003:

• File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By March 12, 2003:

• Conduct an annual statistically valid medical review to determine whether all of the required screening components are being documents in children's medical records. [Paragraph 47] (TennCare QI Unit)

By March 31, 2003:

- Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)
- D, April 30, 2003:
- Provide data on the screening percentages for FFY 02. [Paragraphs 48, 50] (TennCare Data Analyst)

By June 30, 2003:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By July 12, 2003:

• Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By July 31, 2003:

• File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By September 12, 2003:

• Report on the follow-up to the annual medical review. [Paragraph 47] (TennCare Ol Unit)

By September 30, 2003:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By December 31, 2003:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By January 12, 2004:

• Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By January 31, 2004:

• File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

By March 12, 2004:

Conduct an annual statistically valid medical review to determine whether all of the required screening components are being documents in children's medical records.
 [Paragraph 47] (TennCare QI Unit)

By March 31, 2004:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By April 30, 2004:

• Provide data on the screening percentages for FFY 03. [Paragraph 50] (TennCare Data Analyst)

By June 30, 2004:

• Hold quarterly meeting with parties [Paragraph 106] (TennCare Bureau Office)

By July 12, 2004:

• Conduct a semiannual review of appeals. [Paragraph 101] (TennCare Appeals Unit)

By July 31, 2004:

• File semiannual report with the Court and plaintiffs' counsel regarding compliance with the Court order. [Paragraph 104] (Department of Health Office of General Counsel)

sb.epsdtdeadlines.3/26/98

Attachment B Progress Report

EPSDT Consent Decree July 31, 1998 **Progress Report**

Section	Topic	Deadline	Progress
Number			i Line la company of its annual
39	Policies and	Within 180	The EQRO is reviewing member education and outreach programs as part of its annual
	Procedures re:	days	surveys of the MCOs.
	Outreach and	(9/12/98)	•
	Informing		1 Delegation to the second sec
41	Screening		A TSOP (TennCare Standard Operating Procedure) has been draited and is being
	Requirements		reviewed at TennCare.
42	Interperiodic		A TSOP is being prepared on this topic.
	Screening		
	Requirements		
43	Network Adequacy		The Quality Improvement staff conducted a telephone survey of all primary care providers (PCPs) included in the MCOs' PCP network files. This survey was conducted
			obtain information needed to evaluate the adequacy of the MCOs' pediatric networks.
			The survey revealed deficiencies in one county for one MCO and in two counties for a
		•	second MCO. A final review of the findings is underway so that letters may be sent to
			the MCOs showing the deficiencies requesting plans of correction.
44	Review of Screening	6 mos.for	
	Requirements	hearing and	First meeting was held on June 10, and second meeting was neid on July 10. ruluic
		vision;18	meetings are scheduled for August 14 and September 11. TennCare has entered into a
		mos. for	contract with Dr. McLaughlin for \$20,000 for consultant services to this committee

Abbreviations

EPSDT: Early and Periodic Screening, Diagnosis, and

Treatment

TSOP: TennCare Standard Operating Procedure

BHO: Behavioral Health Organization MCO: Managed Care Organization

PCP: Primary Care Provider

DCS: Department of Children's Services
HCFA: Health Care Financing Administration

EQRO: External Quality Review Organization

Section	Topic	Deadline	Progress
Dammer		hehavioral/	between June 1, 1998, and December 31, 1999.
		201410141	
		develop-	
		mental	
45	Baseline Percentage	120 days	The baseline percentage of overall screening compliance for Federal Fiscal Tear 1970 is
	of Overall Screening	(7/12/98)	21.9%. The overall screening ratio reported to HCFA on the 416 report for this period
	Compliance		was 39%. A medical chart review conducted by the Quality Improvement Unit at
			TennCare was used to determine the percentage of all 7 components that were actually
			documented in a sample of records; that percentage was 56.2%. Applying
		-	percentage to the ratio obtained for the 416 report yields 21.9%. See pp. 9-11, 1ntra
46	Baseline Percentage	•	The baseline percentage of dental screening compliance for Federal Fiscal Year 1990 is
	of Dental Screening		28.2%. There were 124,788 dental screens reported on the HCFA 416 for children in
	Compliance		the age groups from 1-20. Since dental screens are not recommended until age 3, the
			total number of dental screens was divided by the total number of eligible member years of 3-20 years olds, which was 442,106. The resulting percentage is 28.2%. See po. 12-
47	Screening Procedure		A letter was sent from TennCare on May 18 to the MCOs providing a list of screening
	and/or Diagnosis		procedure and/or diagnosis codes.
	Codes		
53	Review of Practices	120 days	The EQRO has received and reviewed referral information from all MCOs. The EQRO
-	and Procedures for	(7/12/98)	found that all MCOs have mechanisms in place for referrals to specialists, benavioral
	Referrals		health services, transportation services, and vision and dental care. The EQKU has
-			developed recommendations specific to each MCO regarding modifications that they
			might make in their programs; these recommendations will be sent to the MCOs this
			week. Because there was a misunderstanding about the fact that the term "MCO" in the
		,	Consent Decree refers to BHOs as well as MCOs, a letter requesting information from
			the BHOs on their referral policies was not sent until July 2, 1998. Information from
	-	,	the BHOs is due to the EQRO by July 24, 1998.
54	Provision of All		The EQRO will conduct a more in-depth review of denials of service for anyone aged

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	58	57	56	55	1301110CI	Section
DCS Provider Handbook	Standards and Procedures for Monitoring Utilization Review and Prior Approval Procedures	Absolute Limits; Utilization Controls	Definition of "Medical Necessity"	Review of MCO Practices Re: Medical Necessity Decisions	Medically Necessary Services	Topic
120 days (7/12/98)	120 days (7/12/98)					Deadline
TennCare has prepared a list of covered services that identifies which agencies are responsible for each service, a list of definitions of these services, and a set of instructions for obtaining approval for referral out-of-plan providers. These materials have been sent to DCS for incorporation in the handbook.	The EQRO's annual surveys of each of the MCOs have revealed that only qualitied people are making utilization review decisions.	The EQRO collected some of this information as part of information collected for Paragraph 53 (above). The review of this information revealed that most MCOs did not define specific service limits and most made reference to services being provided as long as medically necessary. The EQRO will perform a more extensive review of the MCOs' prior approval/utilization review processes during its focus follow-up surveys to be performed this fall.	As part of its annual surveys of the MCOs, the EQRO is reviewing processes used to make medical necessity determinations, including case-by-case decisions. DCS has incorporated the TennCare definition of "medical necessity" into its Provider Services Manual, which is an attachment to its provider contracts.	An area of concentration for the EQRO in its focus follow-up surveys of each MCO this fall will be procedures involving authorization of services to children.	21 and under at the time it performs its focus follow-up surveys of each MCO this fall. The EQRO will focus attention on providers of vision and dental services.	Progress

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71111	1						-		71ii					70		65		-		62					61ii		Number	Section
Enhanced Monitoring		Services	Behavioral Health	Adolescent	Accessible Child and	Geographically	Appropriate Scope of	Comprehensive and	Provision of a			Activities	Case Management	Monitoring of MCO		Policy Clarifications			Specialists	Up-to-Date Lists of			Standards	HCFA Access	Compliance with			Topic
120 days	100		-												(9/12/98)	180 days	days ⁻ (9/12/98)	than 180	no later	Beginning				(9/12/98)	180 days			Deadline
An enhanced monitoring project was begun by TennCare in February 1998. A new	the Late of the Control of Echanics 1908 A now					these deliciencies.	network deficiencies identified, and both currently have withholds in place because of	of the BHO provider networks based on their May submissions. Both BHOs had	The TennCare Quality Improvement Unit has completed a GeoAccess mapping analysis	with an analysis of the information to be completed within the next month.	of over 1,000 participants. The results of the review have been entered into a database,	management services to a sample of the Priority Population. Staff reviewed the records	Mental Health Agencies in the State to determine the extent of the delivery of case	The Quality Improvement Unit has performed clinical record reviews at all Community	requiring policy guidance or clarification.	The Policy Unit will continue to prepare and issue TSOPs as issues are identified		of MCO Contract Amendment 5.	PCPs no later than February 1998. An update to the requirement is included in the draft	In MCO Contract Amendment 4, TennCare required that such a listing be given to the	within 30 days results in a retention of the MCO's monthly withhold.	to demonstrate that the deficiency has been corrected. Failure to correct the deficiency	health provider networks. When deficiencies are identified, the MCO is given 30 days	MCOs' inpatient provider, primary care provider, dental provider, and outpatient mental	The Quality Improvement Unit performs quarterly geoaccess mapping analyses of the	current BHO Contract Amendment 6 and the draft of MCO Contract Amendment 3.		Progress

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		7	Progress
Section	Topic	Deadline	
Mumber		(2112/00)	and for this project has been developed by TennCare and is being reviewed.
	of Discharge	(11/1/90)	proposal for tills project has occur activished by
	Planning for		•
	Psychiatric and		
	Chemical		
	Dependency		
	Facilities		Court of Office at the end of
72	Notice of	30 days	A rulemaking notice was submitted to the Secretary of State's Utilice at the city of
	Rulemaking Re:	(4/12/98)	March and filed in the April 15 Tennessee Administrative Register. The hearing was
	Limits		held on May 18. The rules have been approved by the Attorney General's Office and
73	Monitoring of	120 days	DCS has entered into a contract with the Vanderolli Histhute for I done I died Stades
	Sample of DCS	(7/12/98)	to accomplish this project. Three separate reports will be generated under the study.
	Children for Service		
	Adequacy		September 1998. Total contract amount: \$22,497.
74	Assurance of Non-		The EQRO has initiated the development of a tool which will be used during its rocks
	Emergency		surveys to examine the practices and procedures of transportation providers. Op ultil
	Transportation		now, the EQRO reviewed only the MCOs' oversight of their delegated transportation
	•		vendors. However, the EQRO will now begin reviewing the transportation providers
			themselves.
75	Prohibition of		BHO Contract Amendment 6 and the draft of MCO Contract Amendment 3 include a
	Blanket Restrictions		provision stating that transportation for children must include transportation for an
	on Transportation		accompanying adult and prohibiting blanket restrictions based on age or lack of parellal
			accompaniment.
83	Establishment of		Letters were sent on May 1 by Commissioner Menke to Commissioners Linda Rudolph,
•	Commissioner's Task		Jane Walters, and George Hattaway, to Deputy Commissioners Theresa Clarke and
	Force		Tom Sullivan, and to Assistant Commissioners Doris Spain, Stephanie Perry, and
			Melanie Hampton requesting their participation in this Task Force. Each Commissioner

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EPSDT: Early and Periodic Screening, Diagnosis, and

Treatment

MCO: Managed Care Organization TSOP: TennCare Standard Operating Procedure

BHO: Behavioral Health Organization

PCP: Primary Care Provider
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HCFA: Health Care Financing Administration
EQRO: External Quality Review Organization

Section	Topic	Deadline	Progress
Number			The state of the s
			was asked to name a staff person to serve on a staff committee to the Task Porce. The first meeting of the staff committee was held on June 25.
88	Tennessee	120 days	DCS has accomplished this activity.
	Commission on	(7/12/98)	
	Children and Youth		
	Service Testing		
·	Process		
89-91	Creation of Expert	Contractor	DCS has entered into a contract with Paul DeMuro to perform this process. Mr.
-	Review Process	selected-	DeMuro is completing his field work and will submit his report in September 1996.
•		45 days;	Total contract amount: \$97,931.25.
		contract	-
,		executed—	
-		100 days	
94	Tracking System	180 days	Glenn Jennings is investigating the possibility of purchasing a software package for
		(9/12/98)	reporting tracking activities; this package would be used by the MCOs. A presentation
	-		by one potential vendor, MAXIMUS, is scheduled for August 1998.
95	DCS Tracking	150 days	DCS implemented its own EPSDT tracking system for children in DCS custody on July
	System	(8/12/98)	1, 1998.
96	Monitoring and	120 days	A reporting process has been developed by the TennCare Bureau Office.
	Reporting	(7/12/98)	
	Compliance		
99	Selection of	Select	TennCare has selected two contractors to carry out this project. East Tennessee State
	Contractor to	contractor	University (ETSU) has been chosen to conduct an analysis of a random sample of the
	Conduct Services	within 60	entire TennCare population of children and adolescents, and the University of
-	Testing on a Sample	days;	Tennessee at Memphis is conducting an analysis of a sample of 400 children who have
	of Plaintiff Class	execute	been labeled Seriously Emotionally Disturbed, as well as 400 Severely and/or
	Members	contract	Persistently Mentally III adults. Contracts with both groups are being finalized. The

Abbreviations
EPSDT: Early and Periodic Screening, Diagnosis, and Treatment

TSOP: TennCare Standard Operating Procedure MCO: Managed Care Organization BHO: Behavioral Health Organization

PCP: Primary Care Provider
DCS: Department of Children's Services
rICFA: Health Care Financing Administration
EQRO: External Quality Review Organization

Section Number	Topic	Deadline	Progress
		within 120 days	total amount of the ETSU contract is \$454,650, which includes in-kind contributions from ETSU. The total amount of the UT-Memphis contract for a three year period is \$1,301,618, which includes in-kind contributions from UT-Memphis.
101	Review of Appeals	Every six months, beginning on 7/12/98	A total of 572 appeals involving children's services was filed during the period January 1, 1998, through June 30, 1998. Appeals of inpatient psychiatric services were the largest category (137), followed by appeals of physical therapy services (96), pharmacy services (55), and psychiatric residential treatment services (41). The Appeals Unit is
			responsible for identifying those appeals where the MCO has failed to deliver a service within 30 days of a request by the State to do so and forwarding information on them to TennCare for assessment of liquidated damages as appropriate.
102-103	Review of Provider Contracts	60 days (5/12/98)	The Tennessee Department of Commerce and Insurance (TDCI) has completed its review of MCO and BHO contracts, as well as DCS contracts. The Contract
			Development and Compliance Unit at TennCare is analyzing TDCI's review and preparing feedback for the MCOs, BHOs, and DCS.
106	Quarterly Meetings		First meeting was held on May 18. Second meeting was scheduled twice during July
	with Plaintiffs' Attorneys		but had to be postponed each time.
107	Attorneys' Fees	60 days (5/12/98)	Plaintiffs' attorneys' fees have been submitted and are being reviewed by the Attorney General's Office.
113	Notification of Class Members		After review by the plaintiffs' attorneys, a MCO newsletter notice was sent to all MCOs on April 13. After review by the plaintiffs' attorneys, a description of the settlement was sent to the hotlines and the MCOs on May 11.
114	Notification of Persons with		
	Disaointics		Immunization Program.
115	Attachment of		An announcement has been prepared and is in the process of being added to the "new

Abbreviations
EPSDT: Early and Periodic Screening, Diagnosis, and Treatment

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DCS: Department of Children's Services
HCFA: Health Care Financing Administration
EQRO: External Quality Review Organization PCP: Primary Care Provider

Section	Topic	Deadline	Progress
Number			
	Information in Newly		member" letters sent out by TennCare.
	Approved TennCare		
	Eligibles' Notice of		
	Eligibility		

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Abbreviations
EPSDT: Early and Periodic Screening, Diagnosis, and
Treatment
TSOP: TennCare Standard Operating Procedure
MCO: Managed Care Organization
BHO: Behavioral Health Organization

PCP: Primary Care Provider
DCS: Department of Children's Services
HCFA: Health Care Financing Administration
EQRO: External Quality Review Organization

Methodology Used to Calculate Overall Screening Compliance

Using the methodology identified in paragraph 46 of the EPSDT consent decree, a baseline adjusted periodic screening percentage was calculated as follows:

The overall screening ratio of .39 from line #11 of the October 1, 1995-September 30, 1996 HCFA 416 report was multiplied by 100 to calculate the baseline periodic screening percentage (f 39%). This baseline periodic screening percentage was then adjusted by the results of a medical record review of 441 encounters coded as periodic screens. Each record was reviewed to determine the presence of absence of documentation of the seven required components identified in paragraph 46 of the consent decree. A total of 1735 components were documented. The required number of components was (441 x 7) 3087. This represents an average of 3.93 components documented per record or \$6.2% of the required components documented per record. The baseline periodic screening percentage (39%) was multiplied by .562 to determine the baseline adjusted periodic screening percentage (APSP) of 21.91.

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FORM HCFA-516: ANNUAL EPSDT PARTICIPATION REPORT FORM APPROVED ONB NO- 0934-8291

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FORM HCFA-416: ANNUAL EPSDT PARTICIPATION REPORT FORM APPROVED DND NO- 0958-0291

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FORM HCFA-416 (7-95)

Methodology Used to Calculate Dental Screening Compliance

Using the methodology identified in paragraph 46 of the EPSDT consent decree, the baseline dental screening percentage (DSP) was calculated as follows:

Utilizing the October 1, 1995-September 30, 1996 HCFA 416 report and HCFA 416 methodology, a baseline dental screening ratio was calculated. A screening frequency standard of one screen per year, per child ages 3-20 resulted in a ratio on line #2 of the HCFA 416 of .60 for the 1-5 age group and 1.0 for the 6-14 and 15-20 age groups. The expected number of dental screening services was then calculated according to HCFA 416 methodology and determined to be equal to 442,106 screens. The actual number of dental screens provided to individuals in the 3-20 year old age groups was determined from line #14 of the HCFA 416. Actual screens (124,788) were then divided by the expected number of screens (442,106) and the result multiplied by 100 to determine the baseline dental screening percentage (DSP) of 28.2%.

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FORM HCFA-416 (7-95)

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Attachment C

EPSDT Screening Committee

EPSDT SCREENING GUIDELINES COMMITTEE

(Revised 7/10/98) [¶44(a)]

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Attachment D Reporting Process

Ongoing Process for Monitoring and Reporting Compliance with the EPSDT Consent Decree (Paragraph 96)

- 1. The TennCare Bureau Office has already developed an Implementation Schedule for the EPSDT Consent Decree. Informal progress reports summarizing activities on the various items in the Implementation Schedule will be prepared at least quarterly for the meetings with the plaintiffs' attorneys required by Paragraph 106. In addition, Semiannual Progress Reports will be filed with the Court and with the plaintiffs' attorneys in accordance with Paragraph 104.
- 2. The TennCare Data Analyst will compile, in a format meeting the requirements of Paragraph 97, data on pertinent provider encounters which involve children. This report will be submitted for the first time with the July 1999 Semiannual Progress Report and will be updated annually thereafter throughout the duration of the Consent Decree.
- 3. In accordance with Paragraph 98 and as part of ongoing quality of care studies, the TennCare Information Systems Unit will conduct data validations on all medical record reviews which involve children.
- 4. The TennCare Bureau Office has contracted with ETSU for the services testing study required by Paragraph 99.
- 5. The TennCare Policy Unit will conduct a semiannual review of EPSDT policies and procedures in accordance with Paragraph 100 and will update these as necessary, paying particular attention to areas of need for policy guidance suggested by the results of the ongoing analyses and studies.
- 6. The Tennessee Department of Health Appeals Unit will conduct semiannual reviews of appeals filed under TennCare in accordance with Paragraph 101. The Appeals Unit will make recommendations to TennCare for liquidated damages on MCOs whenever the Appeals Unit determines that the MCO has failed to provide a service within 30 days after receiving a directive from the State to do so.
- 7. The Tennessee Department of Commerce and Insurance has completed a review of all MCO and BHO provider agreements and all DCS contracts in accordance with Paragraph 102. The Contract Development and Compliance Unit at TennCare is analyzing these reviews to determine what follow-up needs to occur, in accordance with Paragraph 103. The CDCU will monitor all new provider agreements as they are submitted to assure that they contain no components which discourage compliance with EPSDT.